

A scenic view of the San Francisco Bay shoreline. In the foreground, a wooden pier extends into the water. In the middle ground, a white building with a red roof sits on a small island. In the background, the San Francisco city skyline is visible, including the Transamerica Pyramid and the Golden Gate Bridge. Two people are walking on the beach in the lower right corner.

# ADAPTATION PLANNING USING NATURE'S BOUNDARIES:

San Francisco Bay Shoreline Adaptation Atlas

November 25, 2019

Jeremy Lowe, SFEI  
[jeremyl@sfei.org](mailto:jeremyl@sfei.org)

# San Francisco Estuary Institute (SFEI)

- **Formed in 1986** out of need to monitor water quality in SF Bay
- **Provide scientific support and tools** for decision-making and communication through collaborative efforts
- **Perform independent scientific assessments** to improve the health of the waters, wetlands, wildlife and landscape
- San Francisco Bay, California Delta, Southern California
- ~ 60 scientists and growing

# San Francisco Estuary Institute (SFEI)

CLEAN WATER

ENVIRONMENTAL  
INFORMATICS

RESILIENT  
LANDSCAPES



A screenshot of the EcoAtlas website. The header includes the EcoAtlas logo and navigation links: ABOUT, CONTACT, DATA, PROJECT TRACKER, and REGIONS. A search bar is also present. The main content area features the question "Where are the aquatic resources and how are they doing?" followed by the EcoAtlas logo and a sub-header "About EcoAtlas". Below this, there is a paragraph describing the website's purpose and three bullet points: "Projects", "Resource Extent", and "Condition". At the bottom, there is a "Statewide" section with a map of California and a list of ecoregions: Klamath/North Coast, Bay/Delta, Central Coast, Modoc, South Coast, Sierra, Sacramento Valley, Mojave, San Joaquin Valley, and Colorado Desert.



# SFEI: Clients and Partners

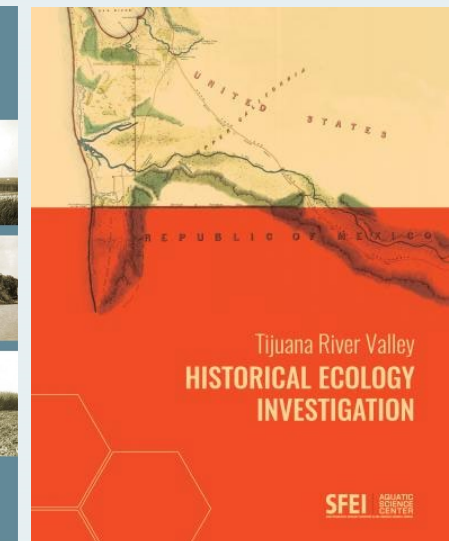
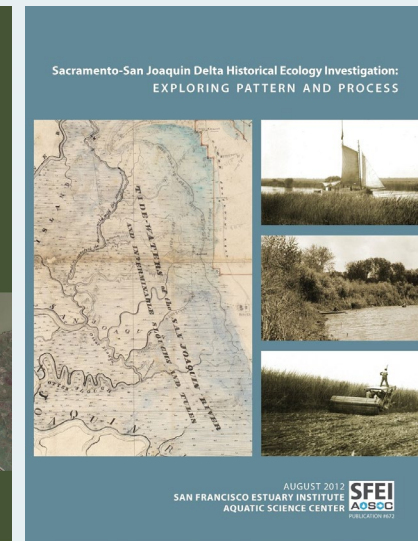
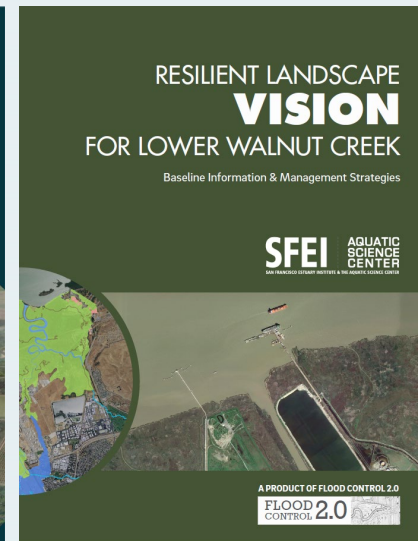
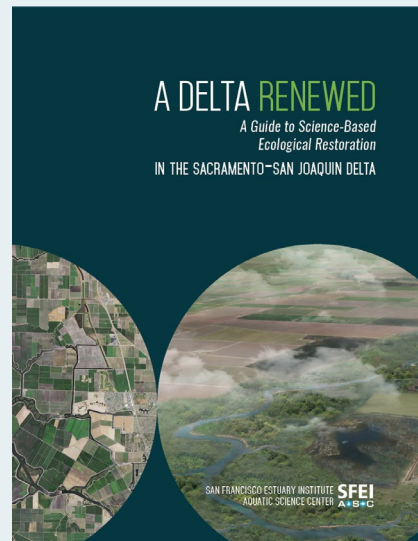
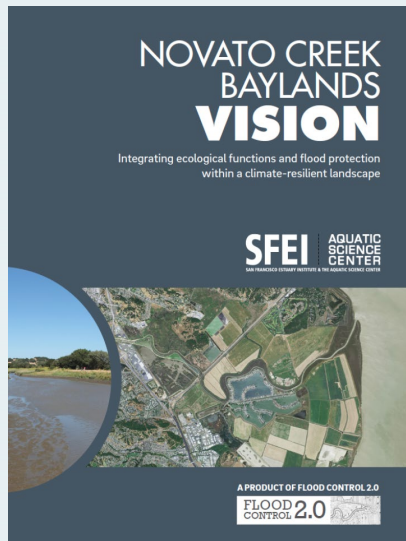
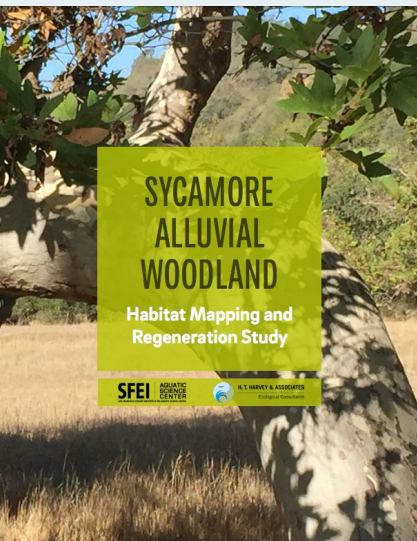
- Federal agencies (*EPA, Army Corp of Engineers, National Marine Fisheries Service*)

State & regional regulators (*MTC, San Francisco Bay Regional Water Quality Control Board, CA Dept. of Fish and Wildlife*)

Cities and Counties (*Palo Alto, Corte Madera, Hayward, Marin, San Mateo*)

Land use and resource agencies (*Santa Clara Valley Water District, Zone 7, Santa Clara Valley Open Space Authority, Peninsula Open Space Trust, etc.*)

Business & NGO leaders (*Google Ecology Program, San Francisco Estuary Partnership*)



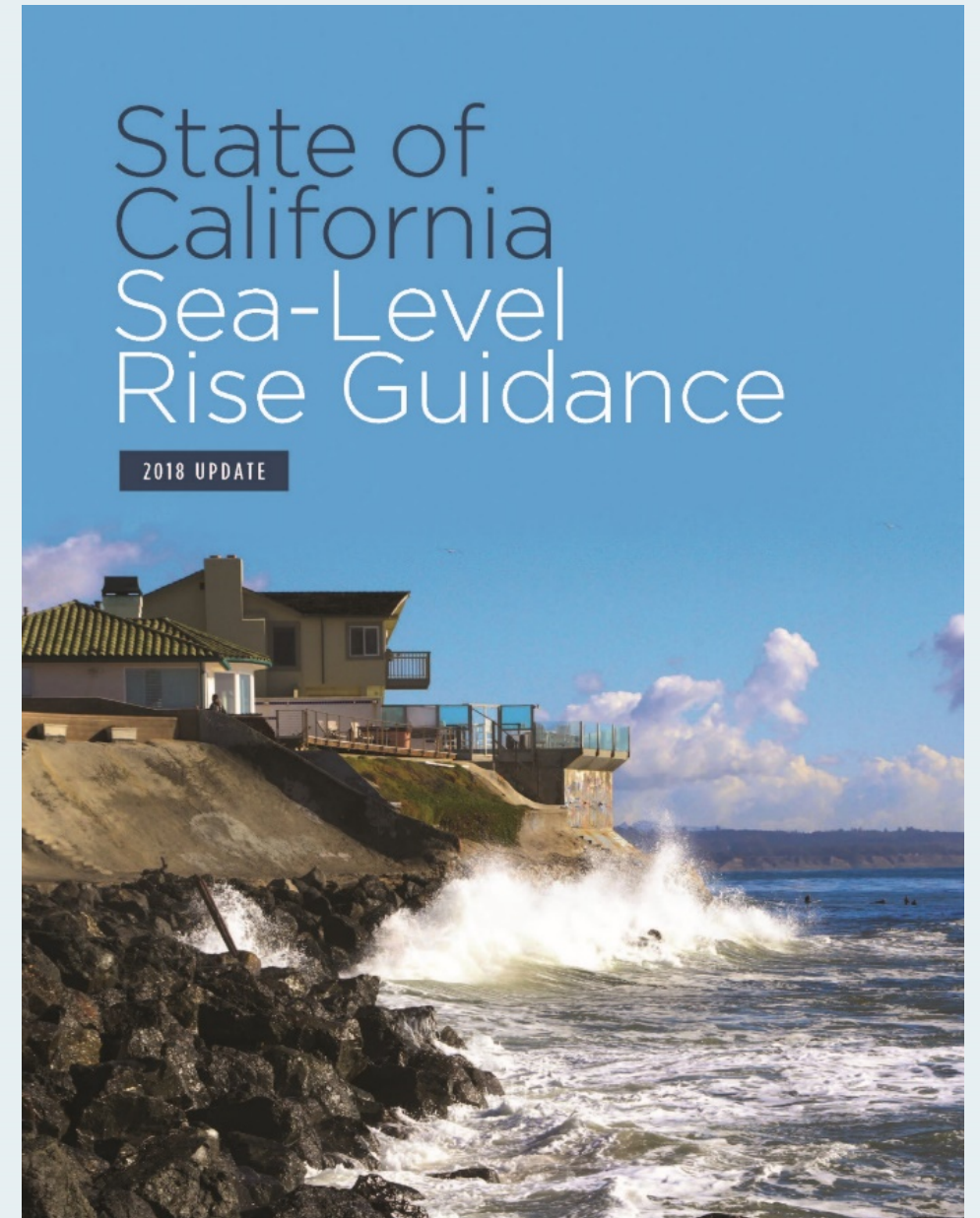
**A science-based framework is essential to identify effective adaptation strategies....**



**...that are appropriate for their particular settings and that take advantage of natural processes.**

# Sea-Level Rise

- Sea level in the Bay Area has risen over 0.6 feet in the last 100 years.
- Projection of sea level rise **up to 2 feet by 2050** , and between **5 and 7 feet by 2100** .
- Extremely high sea level rise by 2100 (as high as 10 feet) is plausible but with very low probability.
- **At least 6 feet of sea level rise is inevitable** over the next several centuries.



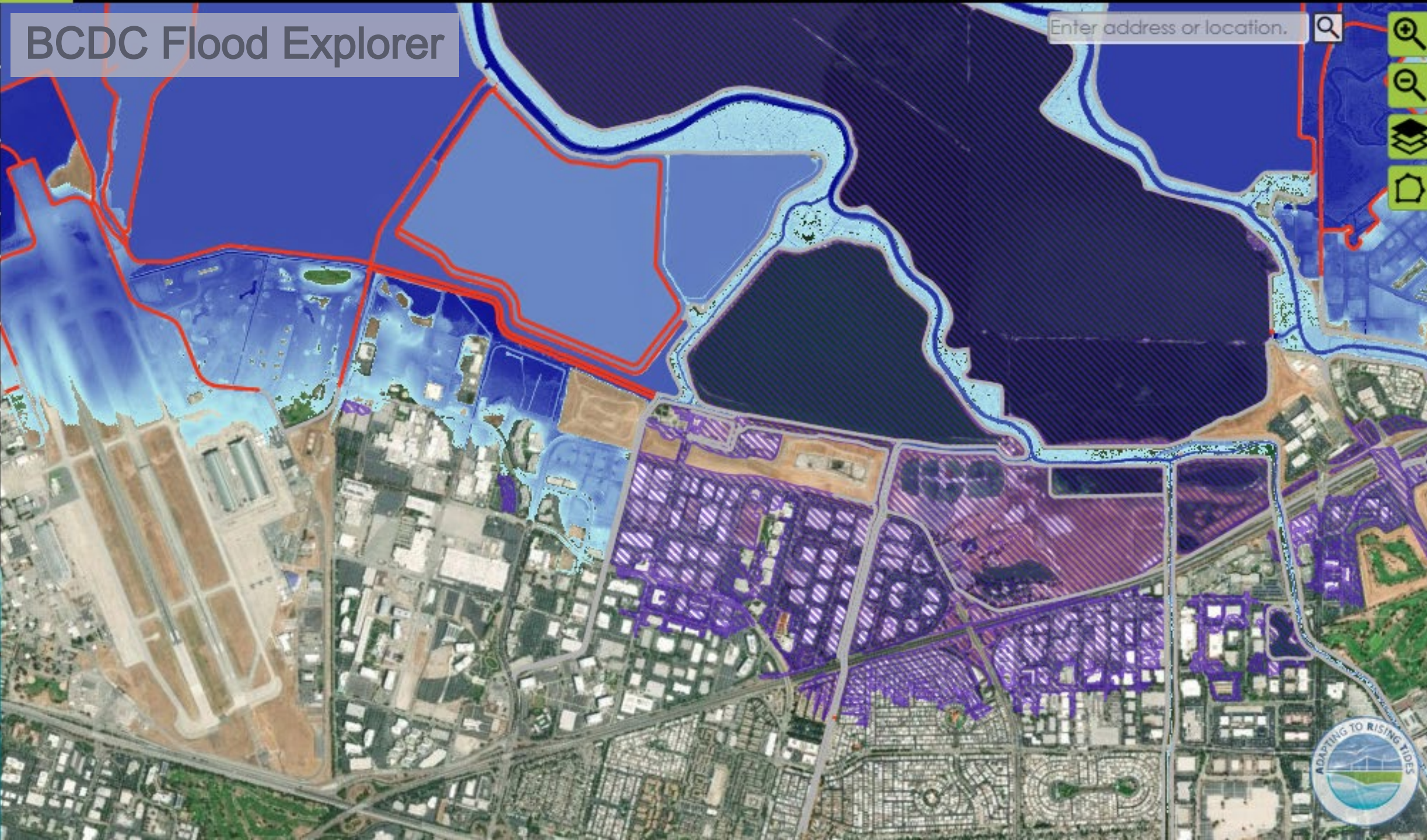
# BCDC Flood Explorer

Enter address or location.



108"  
96"  
84"  
77"  
66"  
52"  
48"  
36"  
24"  
12"  
0"

Total Water  
(MHHW+)



# Addressing this challenge by:

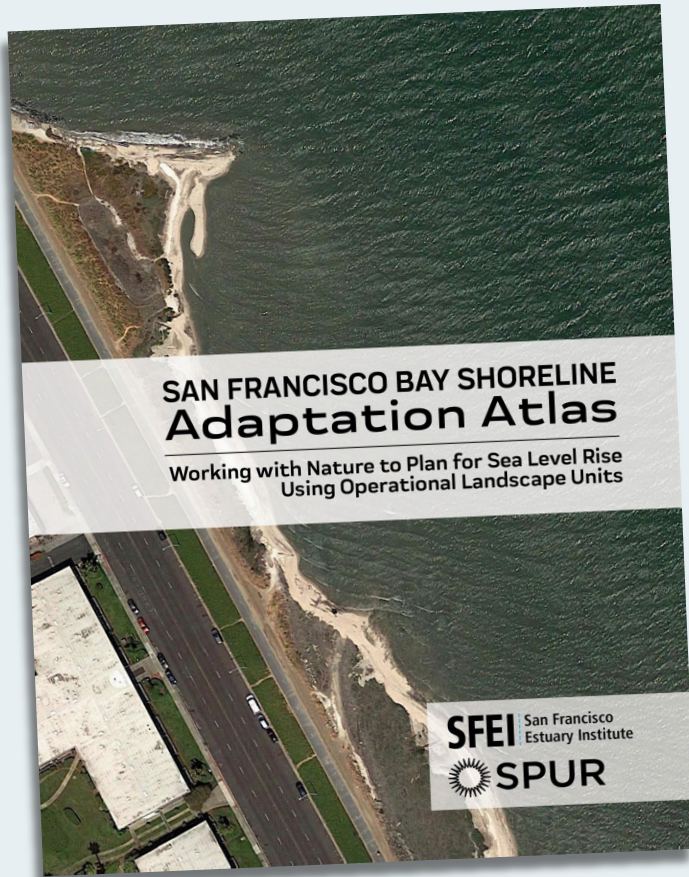
- Dividing up the Bay into manageable units that respond to the **physical and ecological processes**
- Mapping **suitability for nature - based adaptation measures**
- **Integrating across the land -water divide**, and connecting bayside measures with landside measures



Courtesy of Google Earth



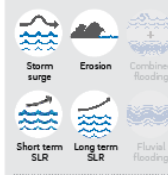
# Adaptation Atlas



## NATURAL AND NATURE-BASED MEASURES

### Ecotone levees

#### COASTAL RISKS MANAGED



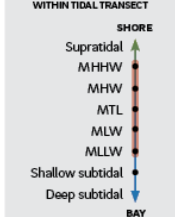
#### OTHER ECOSYSTEM SERVICES

- Biodiversity • Food supply •
- Climate regulation\* •
- Water quality improvement\* •
- Recreation •
- Other cultural services •
- \* Service dependent on chosen management approach

#### IMPACT ON SHORELINE

Protect • Accommodate • Retreat

#### LOCATION WITHIN TIDAL TRANSECT



#### EXAMPLES

Oro Loma Sanitary District

#### DEFINITION

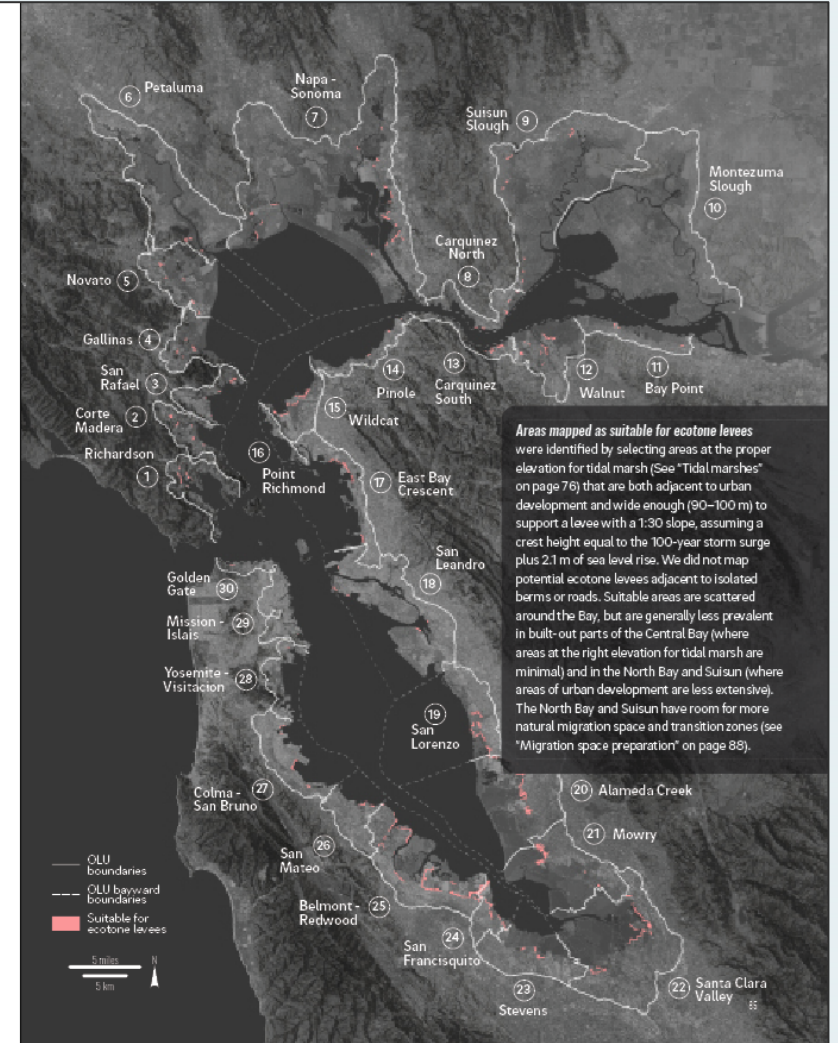
Ecotone levees are gentle slopes or ramps (with a length to height ratio of 20:1 or gentler) bayward of flood risk management levees and landward of a tidal marsh. They stretch from the levee crest to the marsh surface, and can provide wetland-upland transition zone habitat when properly vegetated with native clonal grasses, rushes, and sedges. They can attenuate waves, provide high-tide refuge for marsh wildlife, and allow room for marshes to migrate upslope with sea level rise.

#### LANDSCAPE CONFIGURATION, DESIGN, & PROCESS GUIDELINES

The significant flood risk management benefits that can be provided by vegetated tidal marshes have been recognized in the Bay for a long time. In parts of the Bay with wide alluvial valleys and alluvial fans/plains, there is a transition of habitat between the marsh and the adjacent upland which is habitat in its own right. This transition zone provides refuge for marsh species, attenuates waves during storms, and provides a gentle slope for marshes to migrate as sea level rises. Much of the natural transition around the Bay has been disconnected from the marshes by the construction of flood risk management levees in the historical marshes and mudflats. These levees create transition zones that are much steeper (with a length to height ratio generally between 3:1 and 4:1) and narrower than natural transition zones.

The slope of an ecotone levee is gentler than a normal flood risk management levee, more akin to the slope of a natural transition zone and so the area of transition zone will be wider—providing more space for transition zone function and services and more space for marsh migration. This slope stretches down from the crest of the flood risk management levee to tidal marsh elevation with a gradient between 20:1 and 30:1. The ecotone levee only makes sense where naturally rising upland is absent and where there is an existing marsh or potential to restore marsh in front of it. Ecotone levees could be included in the restoration of marshes in polders, in which case the toe of the ecotone levee could be initially subtidal and unvegetated, requiring a different design approach than an ecotone levee sloping down into a marsh. The low-gradient slope is outside the core of the flood risk management levee and so, unlike the core, does not need to be constructed from geotechnical material compacted to a specified level. The gentler ecotone slope may reduce wave run up and overtopping of the crest of the flood risk management levee.

Ecotone levees have been included in the South Bay Salt Ponds Restoration Project and the South San Francisco Bay Shoreline Project. An enhancement of the ecotone levee is the "horizontal levee" which introduces subsurface irrigation to support fresh to brackish wetlands on the levee at the back end of the tidal marsh, restoring some functions of the natural salinity gradients that were historically found where small creeks entered the baylands. These brackish wetlands would be expected to support dense stands of tall sedges and bulrush, which would enhance the wave dampening function of the levee and reduce erosion. A horizontal levee is being piloted at the Oro Loma Sanitary District



Areas mapped as suitable for ecotone levees were identified by selecting areas at the proper elevation for tidal marsh (See "Tidal marshes" on page 76) that are both adjacent to urban development and wide enough (90–100 m) to support a levee with a 1:30 slope, assuming a crest height equal to the 100-year storm surge plus 2.1 m of sea level rise. We did not map potential ecotone levees adjacent to isolated berms or roads. Suitable areas are scattered around the Bay, but are generally less prevalent in built-out parts of the Central Bay (where areas at the right elevation for tidal marsh are minimal) and in the North Bay and Suisun (where areas of urban development are less extensive). The North Bay and Suisun have room for more natural migration space and transition zones (see "Migration space preparation" on page 88).

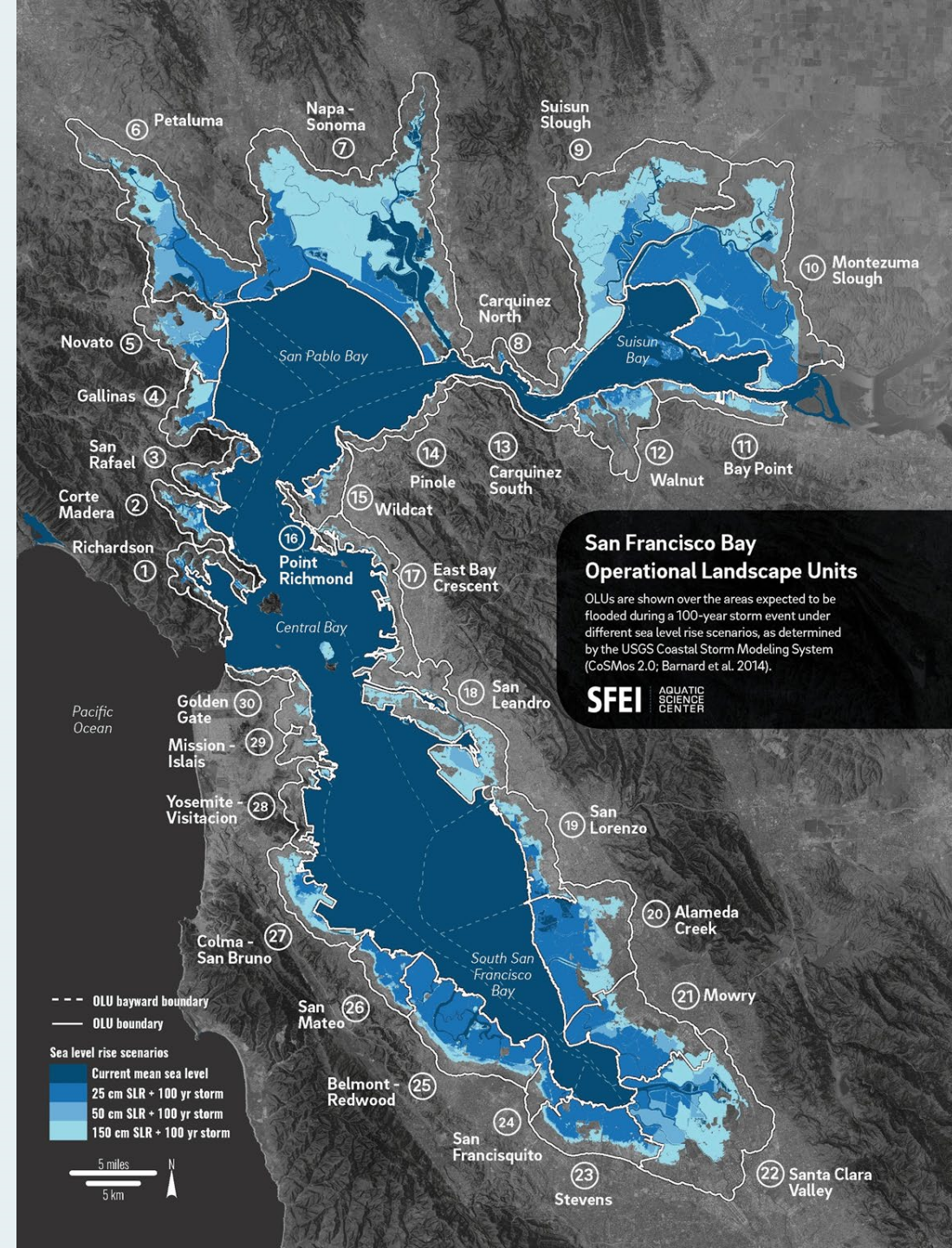
# Nature's Boundaries

## Operational Landscape Units

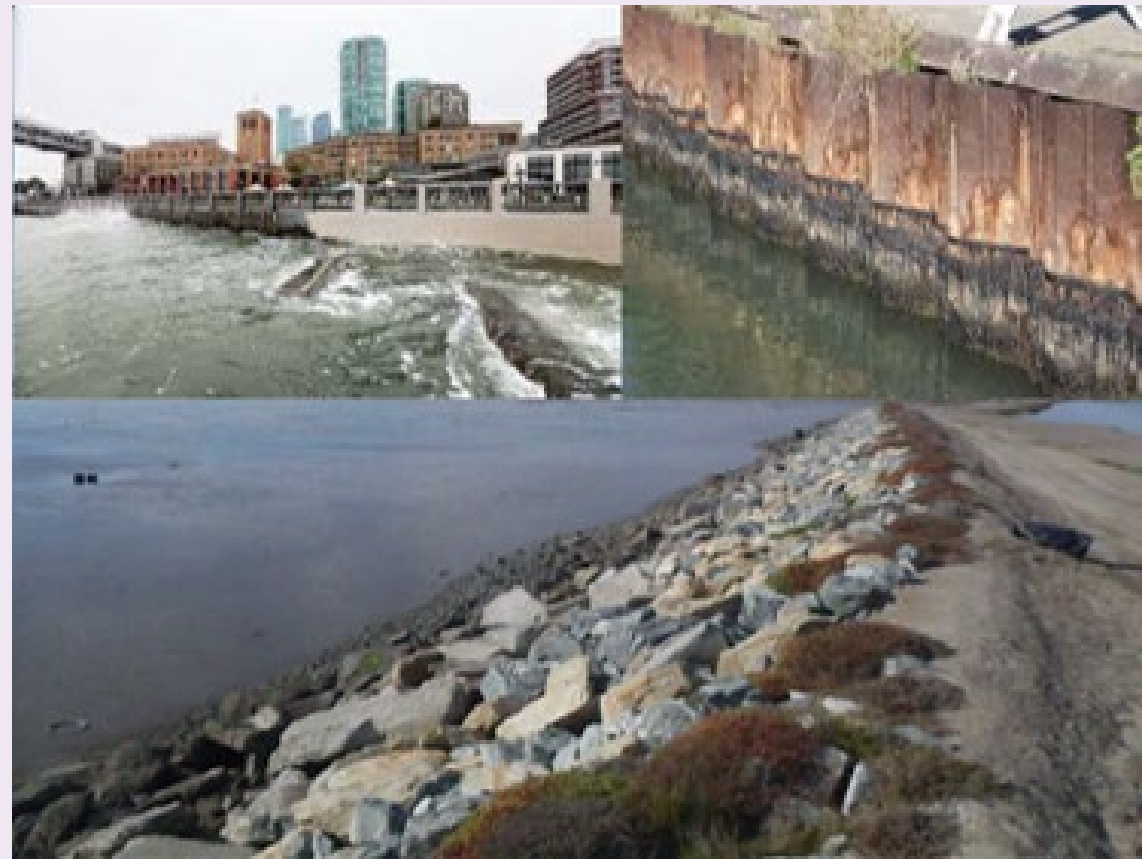
*Areas with shared geophysical and land use characteristics suited for a particular suite of measures*

- *Bigger than a project*
- *Bigger than a City*
- *Smaller than a County*

SFEI



## Hard Measures



## Nature-Based Measures

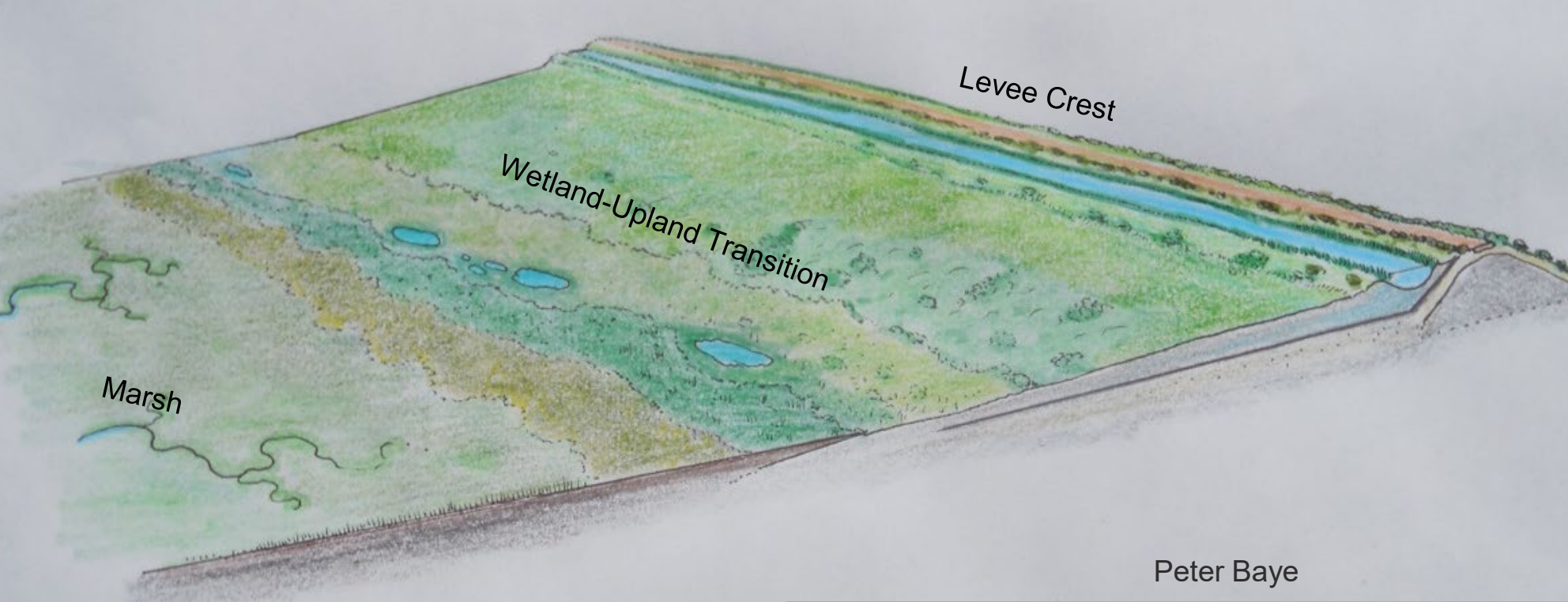
# Adaptation measures

## Nature-based measures

- Nearshore reefs
- Submerged aquatic vegetation (eelgrass)
- Beaches (sand, cobble, shell)
- Tidal marshes
- Polder management
- Ecotone levees
- Migration space preparation
- Creek-to-bayland reconnections
- Green stormwater infrastructure

## Regulatory, financial, policy tools

- Zoning and overlay zones
- Setbacks, buffers, and clustering
- Building codes and building retrofits
- Rebuilding and redevelopment restrictions
- Conservation easements
- Tax incentives and special assessments
- Geologic Hazard Abatement District
- Transfer of Development Rights
- Buyouts

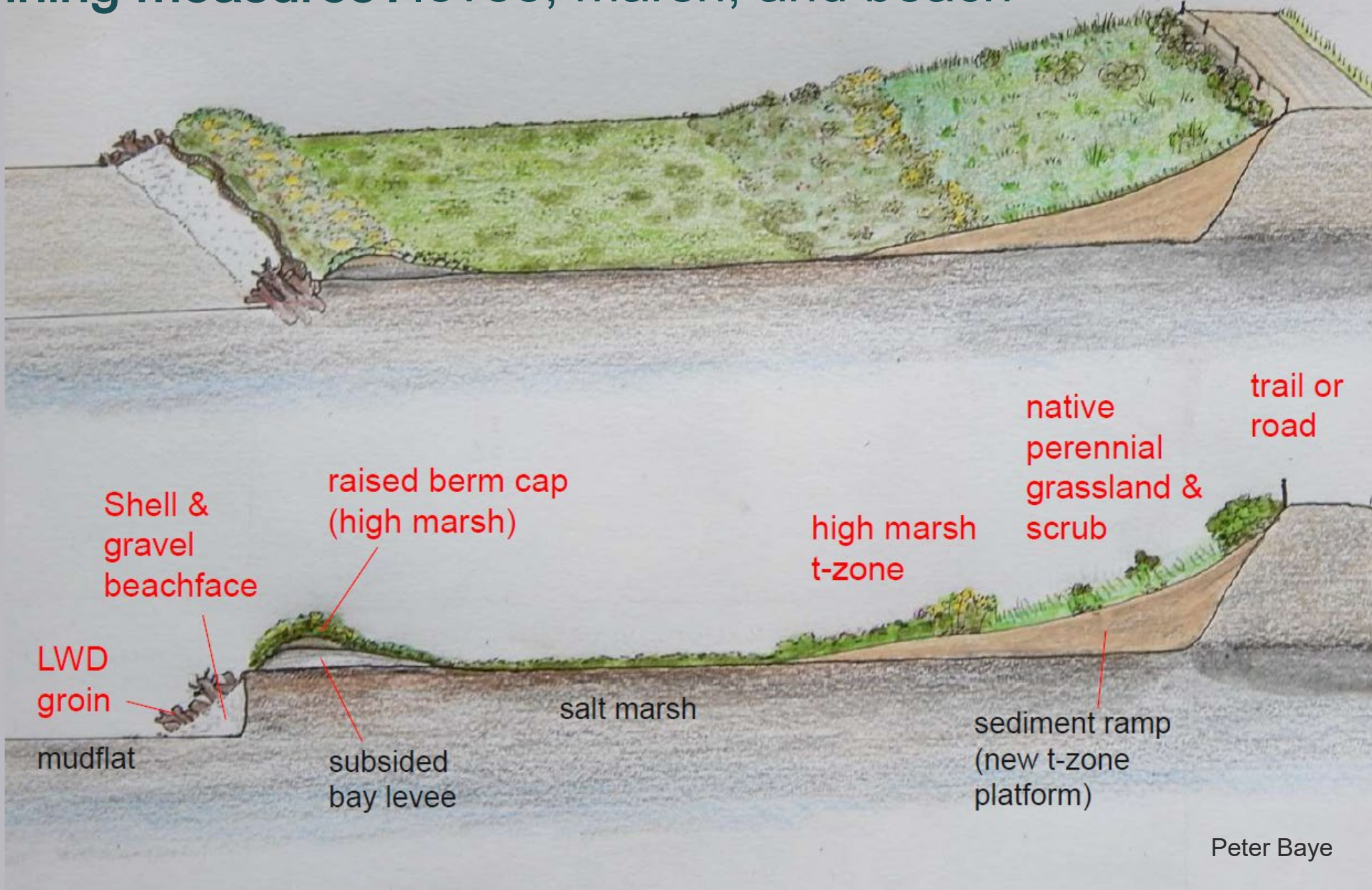


**Coastal storm-surge barriers:**  
tidal marsh & horizontal levee

**Wave barriers: beaches**



# Combining measures : levee, marsh, and beach

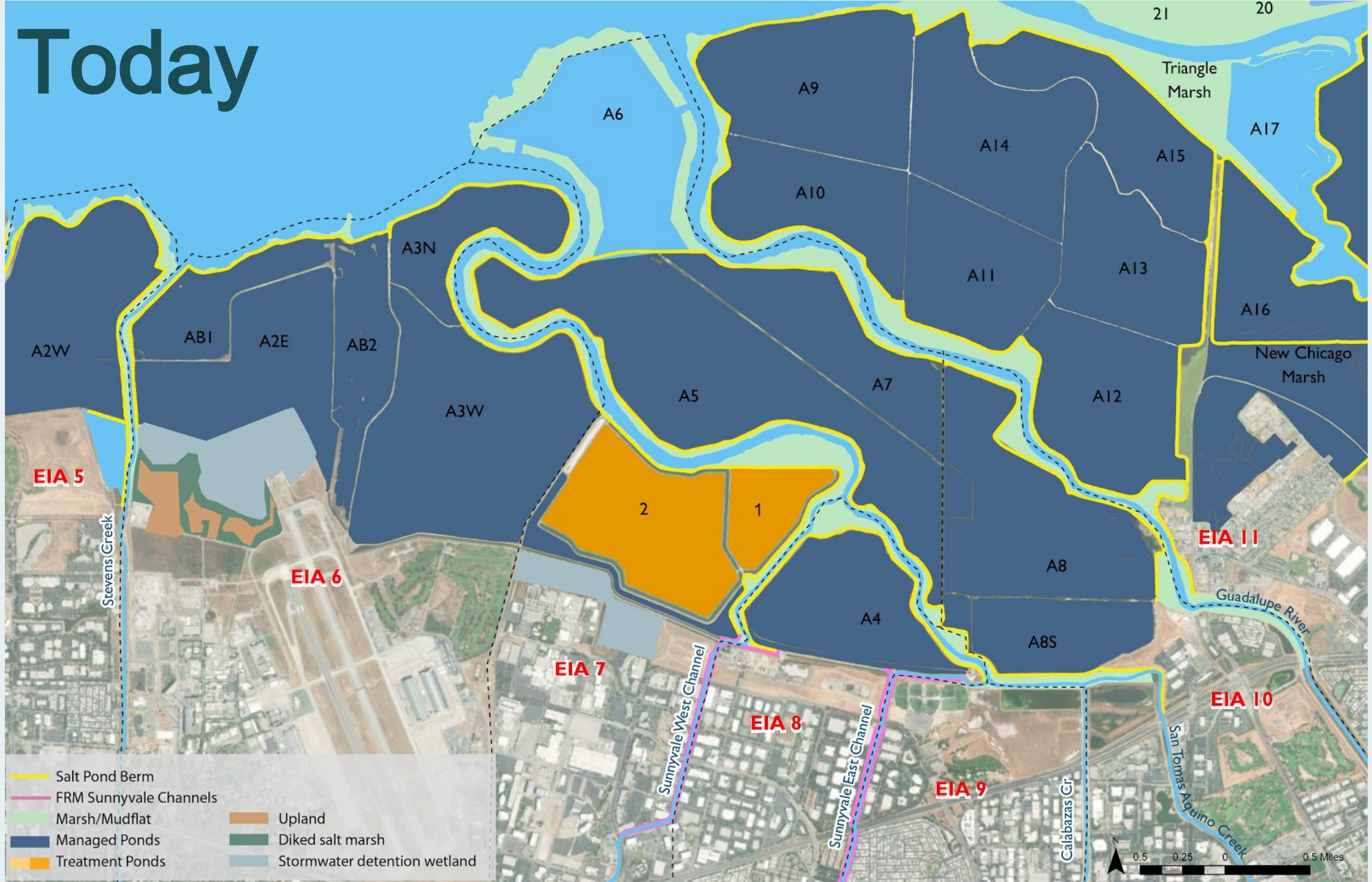


# How can this be used?

- As a toolkit to bring together stakeholders around a given shoreline unit (BCDC)
- A resource to assist environmental review and permitting (BCDC, RB2)
- Guidance for developers and project applicants
- Local, regional planners, and communities creating adaptation plans and policies

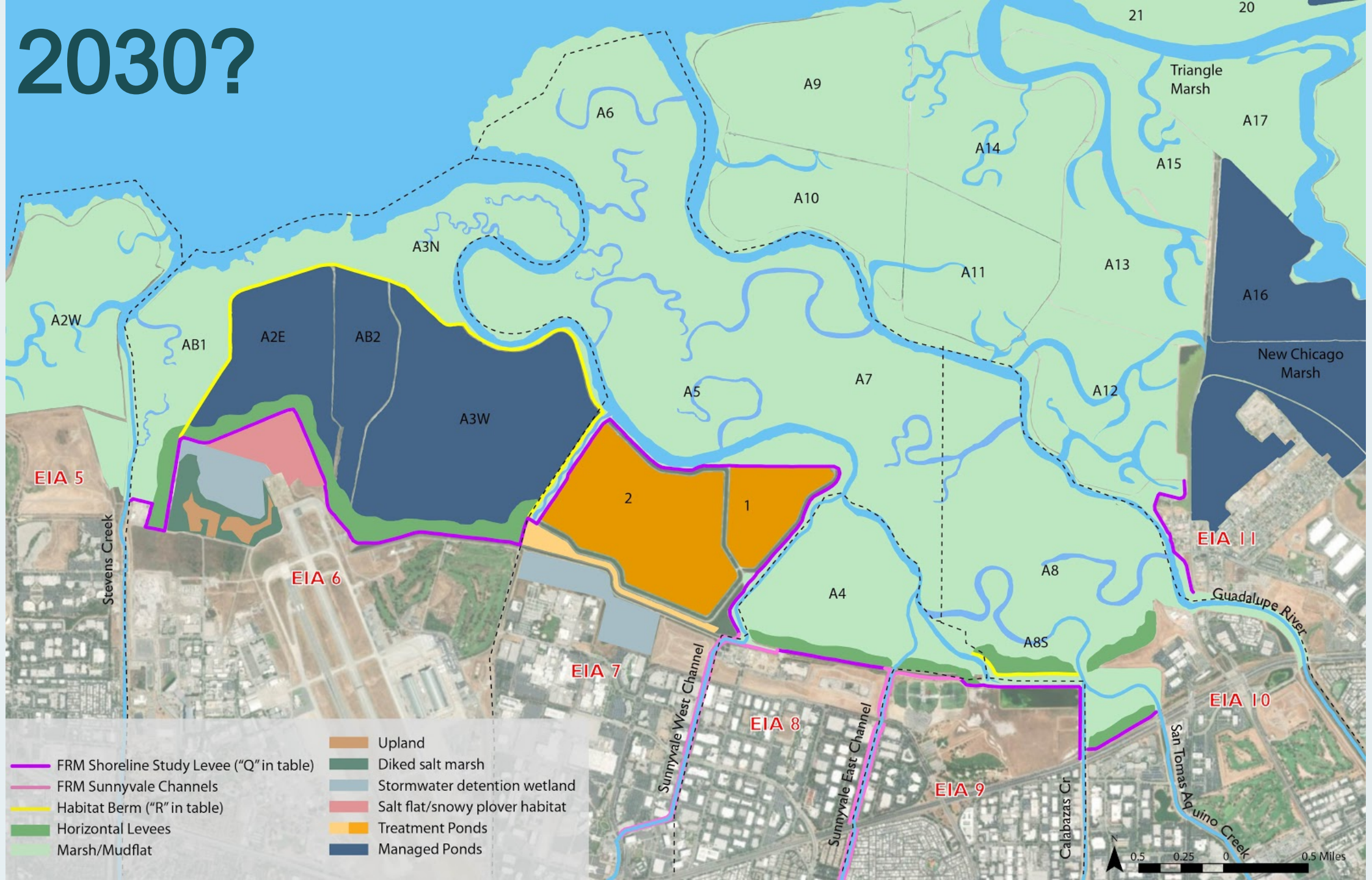


# Today

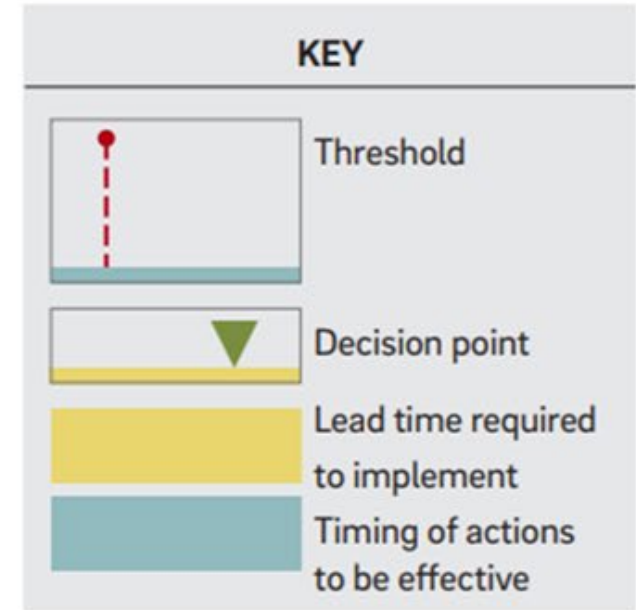
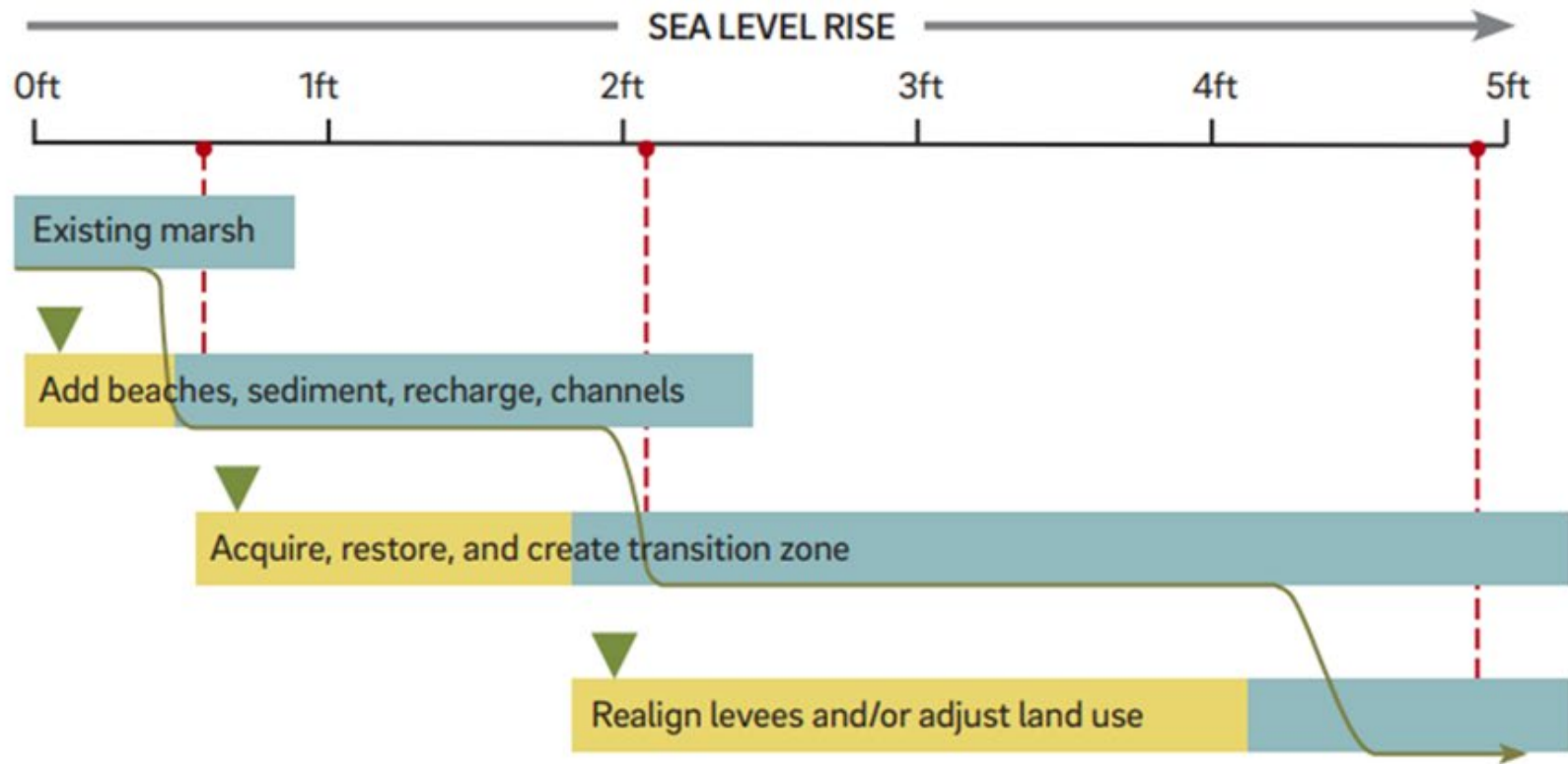




# 2030?



# Adaptation pathways



Conceptual phasing of measures triggered by sea-level rise, rather than a chronological timeline (adapted from Goals Project 2015).

# Thank you

Jeremy Lowe  
JeremyL@sfei.org  
San Francisco Estuary Institute

